



# Office of the Governor of Guam

P.O. Box 2950 Hagåtña, Guam 96932 TEL: (671) 472-8931 • FAX: (671) 477-4826 • EMAIL: governor@mail.gov.gu

Felix Perez Camacho Governor

Kaleo Scott Moylan
Lieutenant Governor

1 2 JUL 2006

The Honorable Mark Forbes Speaker Mina' Bente Ocho Na Liheslaturan Guåhan 155 Hessler Street Hagåtña, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 296(EC), "AN ACT TO AMEND SECTION 8157 OF ARTICLE 1, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO PERMITTING LIMITED INVESTMENTS IN COMPANIES LACKING MULTI-YEAR TRACK RECORDS OF PROFIT AND DIVIDENDS SO AS TO ALLOW THE DEFINED BENEFIT PLAN TO OWN STOCK IN MULTI-SIZED AND GROWTH COMPANIES IN APPROXIMATE PROPORTION TO THEIR SHARE OF THE OVERALL MARKET," which I signed into law on July 11, 2006, as **Public Law 28-136**.

Sinseru yan Magåhet,

FELIX P. CAMACHO

I Maga'låhen Guåhan Governor of Guam

Attachment: copy attached of signed bill

cc: The Honorable Eddie Baza Calvo Senator and Legislative Secretary Office of the Speaker

MARK FOREIS

Time: 4:53Ph

Rec'd by: Sy Print Name: S

28-06-0940

Senator Edward J.B. Calvo SECRETARY OF THE LEGISLATURE ACKNOWLEDGEMENT RECEIPT

Rev'd by: Willole

Print Name & Initial

Time: 3:55

Date: 7-18-06

837



## MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN

TWENTY-EIGHTH GUAM LEGISLATURE 155 Hessler Place, Hagåtña, Guam 96910

FILE COPY

June 28, 2006

The Honorable Felix P. Camacho I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

Dear Maga'lahi Camacho:



Transmitted herewith are Bill Nos. 182(EC), 256(LS), 268(EC), 278(EC), 295(EC), 296(EC), 308(EC), 309(EC) & 314(EC); and Substitute Bill Nos. 134(EC), 236(EC) & 307(EC) which were passed by *I Mina'Bente Ocho Na Liheslaturan Guåhan* on June 26, 2006.

Sincerely,

EDWARD J.B. CALVO

Senator and Secretary of the Legislature

Enclosures (12)

#### I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2006 (SECOND) Regular Session

#### CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 296 (EC), "AN ACT TO AMEND SECTION 8157 OF ARTICLE 1, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO PERMITTING LIMITED INVESTMENTS IN COMPANIES LACKING MULTI-YEAR TRACK RECORDS OF PROFIT AND DIVIDENDS SO AS TO ALLOW THE DEFINED BENEFIT PLAN TO OWN STOCK IN MULTI-SIZED AND GROWTH COMPANIES IN APPROXIMATE PROPORTION TO THEIR SHARE OF THE OVERALL MARKET," was on the 26th day of June, 2006, duly and regularly passed.

Attested:	Mark Forbes Speaker
Edward J.B. Calvo Senator and Secretary of the Legislatur	
	t
This Act was received by <i>I Maga'lahen Guåhan</i> o'clockM.	this day of Jun, 2006, at
A DDD OVED.	Assistant Staff Officer  Maga'lahi's Office
APPROVED:	

FELIX P. CAMACHO

I Maga'lahen Guåhan

Public Law No. 28–136

# MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN 2006 (SECOND) Regular Session

Bill No. 296 (EC)

As amended on the Floor.

Introduced by:

1

Mark Forbes

A. R. Unpingco

B. J.F. Cruz

F. B. Aguon, Jr.

J. M.S. Brown

Edward J.B. Calvo

Mike Cruz

L. F. Kasperbauer

R. Klitzkie

J. A. Lujan

A. B. Palacios, Sr.

R. J. Respicio

Ray Tenorio

J. T. Won Pat

AN ACT TO AMEND SECTION 8157 OF ARTICLE 1, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO PERMITTING LIMITED INVESTMENTS IN COMPANIES LACKING MULTI-YEAR TRACK RECORDS OF PROFIT AND DIVIDENDS SO AS TO ALLOW THE DEFINED BENEFIT PLAN TO OWN STOCK IN MULTI-SIZED AND GROWTH COMPANIES IN APPROXIMATE PROPORTION TO THEIR SHARE OF THE OVERALL MARKET.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that legislative action is needed to improve the Government of Guam's ability to
- 4 meet its obligations to fund the Retirement Fund Defined Benefit Plan. In
- 5 particular, I Liheslaturan Guåhan finds that statutory investment limitations should
- 6 not result in the unintended consequence of encouraging the Fund to increase

overall portfolio investment risk to achieve expected returns. Currently, the requirements of Section 8157 of the Defined Benefit Plan statute do *not* permit the Retirement Fund's investment in companies that do *not* have a multi-year track record of profits and dividends. *I Liheslaturan Guåhan* finds that these requirements may limit the Retirement Fund's ability to invest in companies and strategies that could reasonably be expected to produce, on average over time,

additional returns net of fees, without increasing investment risk.

I Liheslaturan Guåhan, therefore, intends to permit investments of Defined Benefit Plan assets in domestic common and capital stock that a prudent man acting in a like capacity and familiar with such matters would use in the investment of a fund with like character and with like aims, and further allowing investment of up to one-half of those investments in companies that may not have a multi-year track record of profits and dividends. This amendment to Section 8157 would permit the Retirement Fund to allocate domestic equity assets across the entire stock market, investing in multi-sized and growth companies in rough proportion to the weight they collectively represent in the overall market, provided that at least fifty percent (50%) of the investments at cost under Section 8157 have a multi-year track record of profits and dividends.

# Section 2. Section 8157 of Article 1, Chapter 8, Title 4 Guam Code Annotated is hereby *amended* to read as follows:

"§8157. Same; Common Stock. (a) Common or capital stock of any institution or entity created or existing under the laws of the United States or any state, district, or territory thereof, or of the District of Columbia or of any foreign country; provided that, with respect to at least fifty percent (50%) of the investments at cost under this Section:

(i) The issuing institution, entity or a predecessor thereto, has reported a profit in at least four (4) of the five (5) fiscal years next preceding the date of investment or alternatively in at least seven (7) of the ten (10) fiscal years next preceding the date of investment; and

- (ii) The institution, entity or such predecessor has paid cash dividends on its common or capital stock in at least four (4) of the five (5) years next preceding the date of investment, or alternatively in at least seven (7) of the ten (10) fiscal years next preceding the date of investment; and
- (iii) Total cash dividends have not exceeded total earning in the five (5) years next preceding the date of investment; and
- (iv) On the date of investment, the issuer shall *not* be in default in payment of principal or interest on any of its publicly held bonds or other evidences of indebtedness and any contingent interest, cumulative and noncumulative preferred dividends and dividends on prior common or capital stock shall have been paid in full.

No more than five percent (5%) of the Fund shall be invested in the common or capital stock of any one issuing domestic company described in this Section.

(b) Common or capital stock of any institution or entity created or existing under the laws of nations other than the United States provided that the Investment Agent determines that such an investment would be employed by a prudent man acting in a like capacity and familiar with such matters would use in the investment of a fund with like character and with like aims. *No more than* one and one-half percent (1-1/2%) of the Fund at

1	cost shall be invested in the common or capital stock of any one issuing
2	foreign company described in this Section.
3	(c) No investment shall be made in any one (1) issue described in this
4	Section in an amount in excess of ten percent (10%) of such issues.
5	(d) The aggregate amount of all investments under this Section at cost
6	shall not exceed fifty percent (50%) of the Fund."
7	Section 3. Effective Date. This Act shall become effective upon
8	enactment.
9	Section 4. Severability. If any provision of this Act or its application to
10	any person or circumstances is held invalid, the invalidity shall not affect other
11	provisions or applications of this Act which can be given effect without the invalid
12	provision or application, and to this end the provisions of this Act are severable.



2006 (SECOND) Regular Session

Date: 6/26/06

EA = Excused Absence

#### **VOTING SHEET**

Bill No. <u>296 (</u> EC)					
Resolution No.					
Question:					
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<u>NAME</u>	YEAS	<u>NAYS</u>	VOTING <u>/</u> ABSTAINED	DURING ROLL CALL	ABSENT
AGUON, Frank B., Jr.					Ale
BROWN, Joanne M.S.	V/				
CALVO, Edward J.B.	V/				
CRUZ, Benjamin J.F,					
CRUZ, Michael (Dr.)	V/				
FORBES, Mark	V				
KASPERBAUER, Lawrence F.					AM ve
KLITZKIE, Robert	V/				
LUJAN, Jesse A.	V/				
PALACIOS, Adolpho B.	V/				
RESPICIO, Rory J.	V/				
TENORIO, Ray	V/				
UNPINGCO, Antonio R.	V/				
WON PAT, Judith T.	V				
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Clerk of the Legislature



#### I Mina' Bente Ocho Na Liheslaturan Guahan The 28<sup>th</sup> Guam Legislature

155 Hesler Place Hagatna, Guam 96910 Office (671) 472-3407 ● Fax (671) 472-3510

#### **Speaker Mark Forbes**

Speaker Mark Forbes I Mina' Bente Ocho Na Liheslaturan Guahan 155 Hesler Place Hagatna, Guam 96910

The Committee on General & Omnibus Matters to which Bill No. 296 was referred, wishes to report its findings and recommendations **TO DO PASS BILL No. 296 (EC):** "An Act To Amend Section 8157 Of Article 1, Chapter 8, Title 4 Of The Guam Code Annotated, Relative To Permitting Limited Investments In Companies Lacking Multi-Year Track Records For Profit And Dividends So As To Allow The Defined Benefit Plan To Own Stock In Multi-Sized And Growth Companies In Rough Proportion To The Weight They Collectively Represent In The Overall Market".

Transmitted herewith for your consideration and action is our committee report on the above subject matter.

The voting record is as follows:

TO PASS

NOT TO PASS

TO REPORT OUT ONLY

ABSTAIN

INACTIVE FILE

Copies of the Committee Report and other pertinent documents are attached. Thank you and si

MARIT FORBES

Yu'os ma'ase for your attention to this matter.

Attachments

#### **MEMORANDUM**

TO: Committee Members

FROM: Chairman

**SUBJECT:** Committee Report- BILL No. 296 (EC): "An Act To Amend Section 8157 Of Article 1, Chapter 8, Title 4 Of The Guam Code Annotated, Relative To Permitting Limited Investments In Companies Lacking Multi-Year Track Records For Profit And Dividends So As To Allow The Defined Benefit Plan To Own Stock In Multi-Sized And Growth Companies In Rough Proportion To The Weight They Collectively Represent In The Overall Market".

Transmitted herewith for your information and action is the report on Bill No. 296 (EC) from the Committee on General and Omnibus Matters.

This memorandum is accompanied by the following:

- 1. Committee Voting Sheet
- 2. Committee Report
- 3. BILL No. 296 (EC)
- 4. Public Hearing Sign-In Sheet
- 5. Fiscal Note/Fiscal Note Waiver
- 6. Notice of Public Hearing

Please take the appropriate action on the voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have questions regarding the report or accompanying documents, please do not hesitate to contact me.

Thank you and si Yu'os ma'ase.

**MARK FORBES** 

Attachments

## COMMITTEE ON GENERAL AND OMNIBUS MATTERS

*I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN* 155 HESLER PLACE, HAGÅTNA, GUAM 96910

An Act To Amend Section 8157 Of Article 1, Chapter 8, Title 4 Of The Guam Code Annotated, Relative To Permitting Limited Investments In Companies Lacking Multi-Year Track Records For Profit And Dividends So As To Allow The Defined Benefit Plan To Own Stock In Multi-Sized And Growth Companies In Rough Proportion To The Weight They Collectively Represent In The Overall Market.

#### **VOTING SHEET**

SIGNATURE	TO PASS	NOT TO PASS	TO REPORT OUT OF COMMITTEE	ABSTAIN	INACTIVE FILE
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#### I Mina' Bente Ocho Na Liheslaturan Guahan The 28<sup>th</sup> Guam Legislature

155 Hesler Place Hagatna, Guam 96910 Office (671) 472-3407 ● Fax (671) 472-3510

#### **Speaker Mark Forbes**

#### WAIVER OF FISCAL NOTE

In accordance with §9105 Title 2 GCA, I hereby certify that prompt committee action on Bill 296 is necessary to the proper conduct of legislative business. Therefore, I am waiving requirement of a fiscal note on Bill 296.

MARK FORBES

Speake and Chairman,

Committee on General and Omnibus Matters

# I MINA' BENTE OCHO NA LIHESLATURAN GUÅHAN COMMITTEE ON GENERAL & OMNIBUS MATTERS SPEAKER MARK FORBES, CHAIRMAN

# COMMITTEE REPORT ON BILL NO. 296 (EC)

AN ACT TO AMEND SECTION 8157 OF ARTICLE 1, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO PERMITTING LIMITED INVESTMENTS IN COMPANIES LACKING MULTI-YEAR TRACK RECORDS FOR PROFIT AND DIVIDENDS SO AS TO ALLOW THE DEFINED BENEFIT PLAN TO OWN STOCK IN MULTI-SIZED AND GROWTH COMPANIES IN ROUGH PROPORTION TO THE WEIGHT THEY COLLECTIVELY REPRESENT IN THE OVERALL MARKET.

#### I. OVERVIEW

The Committee on General and Omnibus Matters held a public hearing at 9:00 a.m. on May 03, 2006 in the Session Hall, I Liheslaturan Guåhan. Public notice was given to all media (see facsimile confirmation page) on April 26 and May 01, 2006.

Senators present at the public hearing were:

Speaker Mark Forbes, Chairman Senator Benjamin J.F. Cruz, Member Senator Robert Klitzkie

#### II. SUMMARY OF TESTIMONY

Individuals that appeared before the Committee to present oral and written testimony on the bill were as follows:

Ms. Paula Blas, Acting Director, Guam Retirement Fund, oral and written testimony in support of Bill No. 295. Ms. Blas said that Bill 296 will allow the fund to invest in equities that provides for growth rather than simply providing income (dividends). The addition will provide better diversification to the Retirement Fund's current selection of funds. She stated that in conducting a preliminary review of the Retirement Fund's rate of return to other public fund's, the Retirement Fund is lagging in relation to these other public funds. The cause appears to be the current mandate that limits the selection of investment vehicles for the Fund's portfolio. Ms. Blas presented written testimony (see attachments).

Mr. Terry Dennison, Investment Consultant, Mercer Investments, oral and written testimony in support of Bill 296. Mr. Dennison stated and answered specific questions as to the use of these types of investments in other public pension plans. He stated that these types of investments are commonly used in the public pension arena and in all other types of institutional investing.

Mr. Vicente Pangelinan, private citizen, oral testimony in support of Bill 296. Mr. Pangelinan said he is a member of the DC plan. Mr. Pangelinan said that he supports the theory behind Bills 295 and 296. He said he expects that there should be a greater fiduciary responsibility on the Retirement Fund, given the opportunity to invest in other investment vehicles, however, he cautioned lawmakers to act with due diligence when deliberating on these bills.

#### FINDINGS AND RECOMMENDATION

The Committee on General and Omnibus Matters finds that Bill 296 addresses the issue of providing greater diversification options by removing current investment restrictions. Specifically, allowing the Fund to invest in investment vehicles that have a potential for growth.

In addition, the Committee further finds that Bill 296 will expand the pool of companies from which the Fund's investment managers can select. Thus, allowing the Fund to experience the possibility of a greater rate of return.

Accordingly, the Committee on General and Omnibus Matters to which BILL No. 296 (EC) was referred does hereby submit its findings and recommendations to I Mina' Bente Ocho Na Liheslaturan

Guåhan **TO DO PASS BILL No. 296 (EC),** "An Act To Amend Section 8157 Of Article 1, Chapter 8, Title 4 Of The Guam Code Annotated, Relative To Permitting Limited Investments In Companies Lacking Multi-Year Track Records For Profit And Dividends So As To Allow The Defined Benefit Plan To Own Stock In Multi-Sized And Growth Companies In Rough Proportion To The Weight They Collectively Represent In The Overall Market."

Introduced MINA'BENTE OCHO NA LIHESLATURAN GUAHAM 2 5 2006 2006 (SECOND) Regular Session Bill No 296 (80) Introduced by:

> AN ACT TO AMEND SECTION 8157 OF ARTICLE 1, CHAPTER 8, TITLE 4 OF GUAM CODE THE ANNOTATED, **RELATIVE** TO **PERMITTING** LIMITED INVESTMENTS IN COMPANIES LACKING MULTI-YEAR TRACK RECORDS FOR PROFIT AND DIVIDENDS SO AS TO ALLOW THE DEFINED BENEFIT PLAN TO OWN STOCK IN MULTI-SIZED AND **GROWTH COMPANIES** IN ROUGH **PROPORTION** TO THE WEIGHT THEY COLLECTIVELY REPRESENT IN THE OVERALL MARKET.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

1

2 Section 1. Legislative Findings and Intent I Liheslaturan Guahan finds that legislative action is needed to improve the Government of Guam's ability to 3 meet its obligations to fund the Retirement Fund Defined Benefit Plan. In 4 5 particular, I Liheslaturan Guahan finds that statutory investment limitations 6 should not result in the unintended consequence of encouraging the Fund to increase overall portfolio investment risk to achieve expected returns. 7 Currently, the requirements of Section 8157 of the Defined Benefit Plan statute 8 9

Passed	FA No	o
Date:	6/15	Time:

#### I MINA'BENTE OCHO NA LIHESLATURAN GUÅHAN

FLOOR AMENDMENTS/CHANGES Bill No. 296

Mark Forher
Senator Proposing Amendment
(Below for Senator to complete)  Please describe proposed amendment, including where change to occur:  Senator & R. Ungico : BJFCry  Cos and : 2rd Spn 875
as and i Izral Spriss
(Below only for Clerk of Legislature's use and processing))  Date
APPROVED AS TO FORM PASSED
AUTHOR OF AMENDMENT
Concur (initial)
Clerk of Legislature Speaker
Ass't. Amend. ClerkEngrossment Staff

have a multi-year record of profits and dividends. I Liheslaturan Guahan finds 1 2 that these requirements may limit the Retirement Fund's ability to invest in companies and strategies that could reasonably be expected to produce, on 3 average over time, additional returns net of fees, without increasing 4 investment risk. I Liheslaturan Guahan therefore intends to permit investments 5 of Defined Benefit Plan assets in domestic common and capital stock that a 6 prudent man acting in a like capacity and familiar with such matters would 7 use in the investment of a fund with like character and with like aims, and 8 further allowing investment of up to one-half of those investments in 9 companies that may not have a multi-year record of profits and dividends. 10 This amendment to Section 8157 would permit the Retirement Fund to 11 12 allocate domestic equity assets across the entire stock market, investing in 13 multi-sized and growth companies in rough proportion to the weight they collectively represent in the overall market, provided that at least fifty percent 14 (50%) of the investments at cost under Section 8157 have a multi-year record 15 of profits and dividends. 16

# SECTION 2. Section 8157 of Article 1, Chapter 8, Title 4 of the Guam Code Annotated is hereby amended to read as follows:

# 19 §8157. Same; Common Stock.

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- (a) Common or capital stock of any institution or entity created or existing under the laws of the United States or any state, district, or territory thereof, or of the District of Columbia or of any foreign country; provided that, with respect to at least fifty percent (50%) of the investments at cost under this Section:
- (i) The issuing institution, entity or a predecessor thereto, has reported a profit in at least four (4) of the five (5) fiscal years next preceding the date of investment or alternatively in at least seven (7) of the ten (10) fiscal years next preceding the date of investment; and

- (ii) The institution, entity or such predecessor has paid cash dividends on its common or capital stock in at least four (4) of the five (5) years next preceding the date of investment, or alternatively in at least seven (7) of the ten (10) fiscal years next preceding the date of investment; and
- 6 (iii) Total cash dividends have not exceeded total earning in the 7 five (5) years next preceding the date of investment; and

- (iv) On the date of investment, the issuer shall not be in default in payment of principal or interest on any of its publicly held bonds or other evidences of indebtedness and any contingent interest, cumulative and noncumulative preferred dividends and dividends on prior common or capital stock shall have been paid in full.
  - No more than Five Percent (5%) of the Fund shall be invested in the common or capital stock of any one issuing domestic company described in this Section.
    - (b) Common or capital stock of any institution or entity created or existing under the laws of nations other than the United States provided that the Investment Agent determines that such an investment would be employed by a prudent man acting in a like capacity and familiar with such matters would use in the investment of a fund with like character and with like aims. No more than One and One-Half Percent (1-1/2%) of the Fund at cost shall be invested in the common or capital stock of any one issuing foreign company described in this Section.
    - (c) No investment shall be made in any one (1) issue described in this Section in an amount in excess of ten percent (10%) of such issues.

1 (d) The aggregate of all investments under this Section shall not exceed fifty percent (50%) of the Fund at cost.

SECTION 3. Effective Date. The provisions contained within this 4 Chapter shall become effective upon enactment.

**SECTION 4.** Severability. If any provision of this Act or its application to any person or circumstances is held invalid, the invalidity shall not affect other provisions or applications of this Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.

# Committee on General & Omnibus Matters Executive Committee

Public Hearing May 03, 2006 9:00 a.m.. I Liheslaturan Guahan, Hagåtña

Bill No. 296 (EC): An Act To Amend Section 8157 Of Article 1, Chapter 8, Title 4 Of The Guam Code Annotated, Relative To Permitting Limited Investments In Companies Lacking Multi-Year Track Records For Profit And Dividends So As To Allow The Defined Benefit Plan To Own Stock In Multi-Sized And Growth Companies In Rough Proportion To The Weight They Collectively Represent In The Overall Market.

NAME (please print)	AGENCY/ ORGANIZATION	ORAL TESTIMONY	WRITTEN TESTIMONY	IN FAVOR	NOT IN FAVOR	CONTACT
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# AGENDA COMMITTEE ON GENERAL & OMNIBUS MATTERS EXECUTIVE COMMITTEE

#### Public Hearing Wednesday, May 3, 2006, 9:00 a.m. Session Hall

#### The following Appointments & Bills will be heard by the Committee on General & Omnibus Matters;

#### Appointments:

Governor's appointment of Jay L. Lather to serve as a member of the Guam Land Use Commission

Governor's appointment of Lisa P. Arriola to serve as a member of the Guam Land Use Commission

Governor's appointment of Lawrence S. Rivera to serve as a member of the Guam Land Use Commission

Governor's appointment of Keith L. Camacho to serve as a member of the Guam Historic Preservation Review Board

#### Bills:

Bill No. 259 (EC)- by R. Klitzkie

An Act To Request The United States Congress To Add A New Subsection (C) To Section 7 Of The Organic Act Of Guam To Patriate The Organic Act And To Amend 3 Gca Ch.17 Art. 4 To Provide The Means To Amend The Patriated Organic Act.

Bill No. 278 (EC)- by Mark Forbes

An Act To Create A New Zone And To Zone Lot No. 10155-6 And Lot No. 10155-7 Municipality Of Dededo.

#### Bill No. 293 (EC) - Mark Forbes

An Act To Amend Sections 8201(M), 8206, 8206.1, And 8207 Of Article 2, Chapter 8, Title 4 Of The Guam Code Annotated, Relative To Clarifying Eligibility For Membership In The Defined Contribution Retirement System And Suspending Annuities Of Defined Benefit Plan Retirees Enrolled In The Defined Contribution Retirement System; To Amend Sections 8210 And 8211 To Clarify Vesting And Distribution Provisions; To Amend Section 8216 To Authorize Assignments Pursuant To Court Ordered Child Support And Alimony Payments; And To Amend Section 8217 To Clarify That Administrative Fees, Charges, And Forfeitures May Be Applied To Offset The Defined Contribution Retirement System Start Up Costs.

#### Bill No. 295 (EC) - Mark Forbes

An Act To Amend Section 8158, Article 1, Chapter 8, Title 4 Of The Guam Code Annotated Relative To Authorizing The Board Of Trustees To Invest Up To Thirty Percent (30%) Of Retirement Fund Assets At Cost In Investment Funds Such As Investment Trusts, Mutual Funds, Common Trust Funds And Commingled Funds.

#### Bill No. 296 (EC) – Mark Forbes

An Act To Amend Section 8157 Of Article 1, Chapter 8, Title 4 Of The Guam Code Annotated, Relative To Permitting Limited Investments In Companies Lacking Multi-Year Track Records For Profit And Dividends So As To Allow The Defined Benefit Plan To Own Stock In Multi-Sized And Growth Companies In Rough Proportion To The Weight They Collectively Represent In The Overall Market.

4-26-06; 3:04PM 4723510 Speakers Office

This document was confirmed. (reduced sample and details below) Document Size Letter-S



#### I Mina' Bente Ocho Na Liheslaturan Guahan The 28th Guam Legislature

155 Hesler Place Hagatna, Guern 96910 Office (671) 472-3407 • Fax (871) 472-3510

Speaker Mark Forbes

#### April 26, 2006

#### MEMORANDUM

TO

All Media:
Pacific Duily News; 477-3079
Marianas Variety; 648-2007 K-Stereo: 477-6411 Glimpses-Gu. Business 649-8883 Harvest Family Radio 477-7136 KISH 477-6411

KUAM; 637-9870 557/Power 98; 477-3982 Hrt Radio 100; 472-7663 Adventist World Radio 565-2983 KPRG Riene Live

FROM:

637-8819 Speaker Chairman, Committee on General & Omnibus Matters

SUBJECT: Notice of Public Hearing-Wednesday May 3, 1966

ase be informed that I have scheduled a p Please be informed that I have scheduled a public hearing on Wednesday, May 3, 2006, 9:00 a.m. at the Session Hall, Temporary Legislative Building, on the following appointments & bills:

#### The following Appointments & Bills will be heard by the Committee on General & Omnibus Matters:

#### Appointments:

Governor's appointment of Jay L. Lather to serve as a member of the Guern Land Use Commission

Governor's appointment of Lisa P. Artiola to serve as a member of the Gunca Land Use Commission

Governor's appointment of Lawrence S. Rivers to serve as a member of the Guam Land Use Commission

Governor's appointment of Keith L. Camacho to serve as a member of the Guern Historic Preservation Raview Board

Bill No. 259 (BC)—by R. Klinzkie
An Act To Request The United States Congress To Add A New Subsection (C) To Section 7 Of The
Organic Act Of Goars To Pentiste The Organic Act And To Amend 3 Gca Ch. 17 Art. 4 To Provide The
Means To Amend The Patriated Organic Act.

Bill No. 271 (EC)—by Mark Forbes An Act To Create A New Zone And To Zone Lot No. 10155-6 And Lot No. 10155-7 Municipality Of

Total Pages Scanned : 2 Total Pages Confirmed : 2

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C: Broadcast Send

:P: Completed S: Host Scan F: Host Fax

RE: Resend

MP: Multi-Poll RM: Receive to Memory HP: Host Print

HR: Host Receive

PG: Polling a Remote DR: Document Removed FO: Forced Output

PD: Polled by Remote

MB: Receive to Mailbox PI: Power Interruption TM: Terminated by user WT: Waiting Transfer

FM: Forward Mailbox Doc. WS: Waiting Send

4-26-06; 2:37PM 4723510 Speakers Office

This document was confirmed. (reduced sample and details below) Document Size Letter-S



#### I Mina' Bente Ocho Na Liheslaturan Guahan The 28th Guam Legislature

155 Hesler Place Hagatna, Guarn 96910 Office (871) 472-3407 • Fax (671) 472-3510

#### Speaker Mark Forbes

#### <u>Facsimile</u>

April 26, 2006 Time:

Fax No.:

477-3079

No. of Pages:

To:

PDN Government Meetings

The Office of Speaker Mark Forbes

Re:

Public Hearing Notice- Wednesday, May 3, 2006

Nete:

We would like to reserve space in the government mosting notice section of the Pacific Daily News for Thursday, April 27, Friday, April 28, Sunday, April 30, Monday, May 01, Tucaday, May 02, and

Wednesday, May 03, 2006 to read:

"Committee on General & Omnibus Maners: Public Hearing, Wednesday, May 3, 2006, 9:00 a.m., Session Hall, Temporary Legislative Building, Hagania, Guam. The following Appointments & Bills will be heard:

#### Appointments:

Governor's appointment of Jay L. Lather to serve as a member of the Guam Land Use

Governor's appointment of Lisa P. Arriola to serve as a member of the Guam Land Use Commission

Governor's appointment of Lawrence S. Rivera to serve as a member of the Guam Land

Governor's appointment of Keith L. Camacho to serve as a member of the Guam Historic Preservation Review Board

#### Bilis:

Bill No. 259 (EC)-by R. Klitzkie An Act To Request The United States Congress To Add A New Subsection (C) To Section 7 Of The Organic Act Of Guarn To Patriate The Organic Act And To Amend 3 Gca Ch.17 Art. 4 To Provide The Means To Amend The Patriated Organic Act.

Total Pages Scanned : 2 Total Pages Confirmed : 2

No.	Doc	Remote Station	Start Time	Duration	Pages	Mode	Comments	Results
1	891	4773079	4-26-06; 2:36PM	1'03"	2/ 2	EC		CP 14.4

Notes :

EC: Error Correct

BC: Broadcast Send

CP: Completed HS: Host Scan HF: Host Fax

RE: Resend

MP: Multi-Poll

RM: Receive to Memory

HP: Host Print HR: Host Receive

PD: Polled by Remote PG: Polling a Remote

DR: Document Removed FO: Forced Output

PI: Power Interruption

TM: Terminated by user WT: Waiting Transfer

MB: Receive to Mailbox

FM: Forward Mailbox Doc. WS: Waiting Send

4-26-06; 2:32PM 4723510 Speakers Office

#### \* Calling \*\*

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8 9 8	345	sen. joanne brown	11:13AM	1'46"	2/	2	EC		CP 9600
9 8	347	executive director	11:15AM	28"	2/	2	EC	BC	CP 28.8
-   -	347	clerks	11:15AM	34"	2/	2	EC	BC	CP 28.8
	347	sergeant at arms	11:16AM	1'02"	2/	2	EC	вс	CP 9600
10 8	348	executive director	11:18AM	30"	2/	2	EC	вс	CP 28.8
11 8	348	sergeant at arms	11:18AM	1'05"	2/	2	EC	ВС	CP 9600
12 8	356	executive director	2:29PM	207	1/	1	EC	вс	CP 28.8
13 8	356	clerks	2:30PM	25"	1/	1	EC	BC	CP 28.8
14 8	356	sergeant at arms	2:31PM	37"	1/	1	EC	вс	CP 9600
15 8	358	GUAM LEGISLATURE	2:42PM	19"	1/	1	EC		CP 28.8
16 8	361	sen. Joanne brown	4-25-06;10:10AM	55"	1/	1	EC		CP 9600
17 8	364	4771173	10:17AM	2'04"	8/	8	EC		CP 28.8
18 8	366	4771173	10:20AM	1'15"	5/	5	EC		CP 28.8
19 8	367	4771173	10:21AM	53"	4/	4	EC		CP 28.8
20 8	377	4771173	3:29PM	1'01"	4/	4	EC		CP 28.8
21 8	386	pdn	4-26-06; 2:06PM	40"	2/	2	EC	вс	CP 14.4
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1 - 1 -	386	glimpses	2:09PM	37"	2/	2	EC	вс	CP 26.4
25 8	386	harvest radio	2:10PM	22"	2/	2	EC	BC	CP 28.8
	386	kuam	2:10PM	33"	2/	2	EC	вс	CP 26.4
1	386	power ninty eight	2:11PM	39"	2/	2	EC	BC	CP 14.4
		hit radio	2:12PM	22"	2/	2	EC	BC	CP 28.8
1 1	886	adventist radio	2:13PM	50"	2/	2	EC	BC	CP 9600
1-	386	kprg	2:14PM	1'08"	2/	2	G3	BC	CP 9600
1 1	386	rlene live	2:16PM	42"	2/	2	EC	BC	CP 14.4
	386	abc fourteen	2:17PM	22"	2/	2	EC	BC	CP 28.8
1	388	sen. frank aguon	2:18PM	31"	2/	2	EC	вс	CP 28.8
1 1	388	sen. joanne brown	2:18PM	1'38"	2/	2	EC	BC	CP 9600
1 1	888	sen. eddie calvo	2:20PM	41"	2/	2	EC	вс	CP 28.8
1 - 1	888	sen. b. j. cruz	2:21PM	40"	2/	2	EC	BC	CP 31, 2
1	888	sen. mike cruz	2:22PM	30"	2/	2	EC	1	CP 28.8
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1 1 -	888	sen. klitzie	2:25PM	1 ' 1 4 "	2/	2	G3	BC	CP 14.4
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Total 85

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No.	Doc	Remote Station	Start Time	Duration	Pages	Mode	Comments	Results
1	831	671 647 0241	4-21-06; 7:39AM	26"	1	EC		CP 26.4
2	833	671	8:47AM	29"	1	EC		CP 26.4
3	835	671 477 3184	11:22AM	28"	2	EC		CP 26.4
4	837	671	2:30PM	31"	1	EC		CP 9600
5	839	7344130	3:47PM	1'31"	3	EC		CP 9600
6	843	671 632 8116	4-24-06;10:35AM	46"	1	EC		CP 9600
7	852	UOG EMSS	12:37PM	1'09"	4	EC		CP 26.4
8	854	6490712	2:06PM	21"	1	EC		CP 26.4
9	873	+6716482787	4-25-06;11:39AM	51"	3.	EC	1 1	CP 21.6
10	875	+6716482787	2:20PM	57"	3	EC	1	CP 21.6
1 1	880	7340317	4-26-06;10:54AM	1'02"	1	EC		CP 9600
12	882	6378609	11:02AM	40"	1	EC		CP 14.4

#### Total 22

10 t e	es:
EC:	Error Correct
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FM: Forward Mailbox Doc. WS: Waiting Send



#### I Mina' Bente Ocho Na Liheslaturan Guahan The 28th Guam Legislature

155 Hesler Place Hagatna, Guam 96910 Office (671) 472-3407 • Fax (671) 472-3510

#### **Speaker Mark Forbes**

#### **Facsimile**

Date:

May 01, 2006

Time:

Fax No.:

477-3079

No. of Pages:

To:

PDN Government Meetings

From:

The Office of Speaker Mark Forbes

Re:

Public Hearing Notice- Wednesday, May 3, 2006

Note:

We would like to reserve space in the government meeting notice

section of the Pacific Daily News for Tuesday, May 02, and

Wednesday, May 03, 2006 to read:

"Committee on General & Omnibus Matters: Public Hearing, Wednesday, May 3, 2006, 9:00 a.m., Session Hall, Temporary Legislative Building, Hagatña, Guam. The following Appointments & Bills will be heard;

#### Appointments:

Governor's appointment of Jay L. Lather to serve as a member of the Guam Land Use Commission

Governor's appointment of Lisa P. Arriola to serve as a member of the Guam Land Use Commission

Governor's appointment of Lawrence S. Rivera to serve as a member of the Guam Land Use Commission

Governor's appointment of Keith L. Camacho to serve as a member of the Guam Historic Preservation Review Board

#### Bills:

Bill No. 259 (EC)- by R. Klitzkie

An Act To Request The United States Congress To Add A New Subsection (C) To Section 7 Of The Organic Act Of Guam To Patriate The Organic Act And To Amend 3 Gca Ch.17 Art. 4 To Provide The Means To Amend The Patriated Organic Act.



5- 1-06; 9:39AM 4723510 Speakers Office

This document was confirmed. (reduced sample and details below) Document Size 5.5x8.5"

Total Pages Scanned : 2 Total Pages Confirmed : 2

NO.	Doc	Remote Station	Start Time	Duration	Pages	Mode	Comments	Results
	967	4773079	5- 1-06; 9:38AM	45"	2/ 2	EC		CP 14.4

Notes :

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## l Mina' Bente Ocho Na Liheslaturan Guahan The 28<sup>th</sup> Guam Legislature

155 Hesler Place Hagatna, Guam 96910 Office (671) 472-3407 • Fax (671) 472-3510

#### **Speaker Mark Forbes**

May 01, 2006

#### **MEMORANDUM**

TO:

All Media:

ITACUIM			
Pacific Daily News;	477-3079	KUAM;	637-9870
Marianas Variety;	648-2007	K-57/Power 98;	
K-Stereo;	477-6411		477-3982
Glimpses-Gu. Business		Hit Radio 100;	472-7663
Harvest Family D. P.	049-8883	Adventist World Radio	565-2983
Harvest Family Radio		KPRG	734-2958
KISH	477-6411	Rlene Live	
ABC 14	637-8819		

FROM:

Speaker\

Chairman, Committee on General & Omnibus Matters

SUBJECT:

Notice of Public Hearing- Wednesday May 3, 2006

Please be informed that I have scheduled a public hearing on Wednesday, May 3, 2006, 9:00 a.m. at the Session Hall, Temporary Legislative Building, on the following appointments & bills:

# The following Appointments & Bills will be heard by the Committee on General & Omnibus Matters;

#### Appointments:

Governor's appointment of Jay L. Lather to serve as a member of the Guam Land Use Commission

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Bill No. 278 (EC)- by Mark Forbes

An Act To Create A New Zone And To Zone Lot No. 10155-6 And Lot No. 10155-7 Municipality Of

# tivity Report

Date/Time Local ID Local Name Company Logo

5- 1-06;11:31AM 4723510 Speakers Office

#### \*\* Calling \*\*

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1	967	4773079	5- 1-06; 9:38AM	45"	2/	2	EC	<del>                                     </del>	
2	969	pdn	9:39AM	59"	2/	2	EC	ВС	CP 14.4
3	969	marianas variety	9:41AM	60"	2/	2	EC	1	CP 14.4
4	969	k stereo	9:42AM	39"	2/	2	EC	BC	CP 14.4
5	969	glimpses	9:43AM	43"	2/		í.	BC	CP 28.8
6	969	harvest radio	9:44AM	33"	2/	2	EC	BC	CP 26.4
7	969	kuam	9:45AM	42"	2/	2	EC	BC	CP 26.4
8	969	power ninty eight	9:46AM	57 <i>"</i>	2/	2	EC	BC	CP 26.4
9	969	hit radio	9:47AM	31"	2/	2	EC	BC	CP 14.4
10	969	adventist radio	9:48AM	1'18"	2/	2	EC EC	BC	CP 28.8
11		kprg	9:50AM	2'01"	2/	2		BC	CP 9600
12	969	rlene live	9:52AM	1'01"	2/	2	G3	BC	CP 9600
13	969	abc fourteen	9:53AM	31"	2/	2	EC	BC	CP 14.4
14	972	sen. frank aguon	9:54AM	32"	2/	2	EC	BC	CP 28.8
15	972	sen. Joanne brown	9:55AM	1'38"	2/	2	EC EC	BC	CP 28.8
16	972	sen, eddie calvo	9:57AM	34"	2/	2	EC	BC	CP 9600
17	972	sen. b.j. cruz	9:58AM	29"	2/	2	EC	BC	CP 28.8
i i	972	sen. mike cruz	9:59AM	31"	2/	2	EC	BC BC	CP 28.8
1	972	sen. kasperbauer	10:00AM	60"	2/	2	EC	BC	CP 28.8
	972	sen. klitzie	10:01AM	1 ' 14"	2/	2	G3	1 1	CP 14.4
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	- 1	sen. eddie calvo	10:25AM	52"	1/	1	EC		CP 9600
		sen. b.j. cruz	10:27AM	26"	1/	1	EC		CP 28.8
- 1		sen. mike cruz	10:27AM	30"	1/	1	EC		CP 31.2
	- 1	sen. kasperbauer	10:28AM	20"	1/	1	EC	BC (	CP 28.8
		sen. klitzie	10:29AM	37"	1/	1	EC		CP 14.4
		sen. Jesse Tujan	10:30AM	47"		1	- 1	BC C	CP 14.4
1		sen. palacios	10:31AM	52"		1	EC	BC C	CP 9600
		sen. respicio	10:33AM	24"		1	EC I	BC C	CP 28.8
- 1		sen. tenorio	10:34AM	20"		1	EC I	BC C	CP 28.8
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I				34"	1/	1 l	EC I	3C	P 14.4

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No. | Doc | Remote Station Start Time Duration Pages Mode Comments Results 963 671 7341003 4-28-06; 3:56PM 43" GЗ 053F 2 965 671 7341003 3:58PM 50" 1 G3 CP 9600

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C: Error Correct C: Broadcast Send P: Completed

S: Host Scan F: Host Fax

RE: Resend MP: Multi-Poll

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Felix P. Camacho Governor

Kaleo S. Moylan Lieutenant Governor

Paula M. Blas Acting Director

Trustees:

Joe T. San Agustin Chairman

March 29, 2006

Office of the Speaker, Wilfred P. Leon Guerrero MARK FORBES

Vice-Chairman Investment Committee, Chairman

3/29/06 Date: 2:00 pm. Time:

James J. Taylor, Ph.D.

Rec'd by:

Secretary

Print Name:

Investment Committee, Vice-Chairman

Katherine T.E. Taitano Trustee

Treasurer

George A. Santos

Members' & Benefits Committee, Chairm

Anthony C. Blaz

Trustee

Audit & Operations Committee, Chairma.

Gerard A. Cruz Trustee

The Honorable Mark Forbes Speaker Chairman, Committee on General and Omnibus Matters I Mina'Bente Ocho Na Liheslaturan Guåhan 324 W. Soledad Avenue Hagåtña, Guam 96910

Re:

Government of Guam Retirement Fund Omnibus Bill to 4 G.C.A., Chapter 8, Article 1 (Defined Benefit Plan) and

Article 2 (Defined Contribution Plan)

Dear Speaker Forbes:

At its March 10, 2006 Board Meeting, the Government of Guain Retirement Fund Board of Trustees passed Resolution No. 2006-001 in support of the attached omnibus bill. I am transmitting the necessary statutory amendments as approved by the Retirement Fund Board of Trustees to be considered and passed by the 28th Guam Legislature.

Enclosed is the required statutory language:

AN ACT TO AMEND SECTIONS 8201(m), 8206, 8206.1, AND 8207 OF, ARTICLE 2, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED RELATIVE TO CLARIFYING ELIGIBILITY FOR MEMBERSHIP IN THE DEFINED CONTRIBUTION RETIREMENT SYSTEM AND SUSPENDING ANNUITIES OF DEFINED BENEFIT PLAN RETIREES ENROLLED IN THE DEFINED BENEFIT PLAN RETIREES ENROLLED IN THE DEFINED CONTRIBUTION RETIREMENT SYSTEM; TO AMEND SECTIONS 8210 AND 8211 TO CLARIFY VESTING AND DISTRIBUTION PROVISIONS; TO AMEND SECTION 8216 TO AUTHORIZE ASSIGNMENTS PURUSANT TO COURT ORDERED CHILD SUPPORT AND ALIMONY PAYMENTS; AND TO AMEND SECTION 8217 TO CLARIFY THAT ADMINISTRATIVE FEES, CHARGES, AND FORFEITURES MAY

424 Route 8 Maite, Guam 96910 Tel: 671.475.8900 Fax: 671.475.8922 www.ggrf.com

BE APPLIED TO OFFSET THE DEFINED CONTRIBUTION RETIREMENT SYSTEM START UP COSTS; AND TO AMEND SECTIONS 8140, 8140.1 AND 8141 PERTAINING TO RETIREMENT FUND PERSONNEL; AND TO AMEND SECTION 8157 OF ARTICLE 1, CHAPTER 8 TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO PERMITTING LIMITED INVESTMENTS IN COMPANIES IN LACKING MULTI-YEAR TRACK RECORDS FOR PROFIT AND DIVIDENDS SO AS TO ALLOW THE DEFINED BENEFIT PLAN TO OWN STOCK IN MULTI-SIZED AND GROWTH COMPANIES IN ROUGH PROPORTION TO THE WEIGHT THEY COLLECTIVELY REPRESENT IN THE OEVERALL MARKET; AND TO AMEND SECTION 8158 ARTICLE 1, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED RELATIVE TO AUTHORIZING THE BOARD OF TRUSTEES TO INVEST UP TO THIRTY PERCENT (30%) OF RETIREMENT FUND ASSETS AT COST IN INVESTMENT FUNDS SUCH AS INVESTMENT TRUSTS, MUTUAL FUNDS, COMMON TRUST FUNDS AND COMMINGLED FUNDS

If you require additional information or have any questions please do not hesitate to contact me at 475-8900/01 or by email at <a href="mailto:pmblas@ite.net">pmblas@ite.net</a>.

Sincerely.

AULA M. BLAS
Acting Director

#### GOVERNMENT OF GUAM RETIREMENT FUND

#### **RESOLUTION NO. 2006 - 001**

# BE IT RESOLVED BY THE BOARD OF TRUSTEES OF THE GOVERNMENT OF GUAM RETIREMENT FUND:

WHEREAS, the Board of Trustees in its capacity as the Board of Trustees for the Defined Contribution Retirement System (DCRS), supports legislation to amend the DCRS statute to clarify participation in the DCRS, to minimize "double dipping" by GovGuam retirees, to reflect the authorization of assignments pursuant to court-ordered child support and alimony payments, and to clarify that administrative fees, charges and forfeitures may be applied to offset DCRS start-up costs; and

WHEREAS, the Board of Trustees in its capacity as the Board of Trustees for the Defined Benefit Plan (DB Plan) supports legislation to amend the DB Plan to enhance their ability to attract and retain personnel for key positions; and

WHEREAS, the Board of Trustees in its capacity as the Board of Trustees for the DB Plan supports legislation to amend the DB Plan to increase the amount of funds that may be invested in companies lacking multi-year track records for profit and dividends so as to allow the DB Plan to own stock in multi-sized and growth companies in rough proportion to the weight they collectively represent in the overall market; and

WHEREAS, the Board of Trustees in its capacity as the Board of Trustees for the DB Plan supports legislation to amend the DB Plan to increase the amount of funds that may be invested in investment funds such as investment trusts, mutual funds, common trust funds and commingled funds, to provide the DB Plan with an opportunity to improve the overall risk/return of the investment portfolio for the benefit of the Retirement Fund as a whole; and

NOW, THEREFORE, BE IT RESOLVED, that effective upon the adoption of this Resolution, the Board of Trustees of the Government of Guam Retirement Fund in exercise of its duties, hereby resolves to support the attached draft omnibus bill for the purposes set forth therein.

DULY AND REGULARLY ADOPTED BY THE BOARD OF TRUSTEES OF THE
GOVERNMENT OF GUAM RETIREMENT FUND, ON THE 10<sup>th</sup> DAY OF MARCH, 2006.

Joe T. San Agustin

Dr. Wilfred P. Leon Guerrero

Katherine, T. E. Taitand

George A. Santos

Anthony C. Blaz

Paula M. Blas, Acting Director



Felix P. Camacho

Kaleo S. Moylan Lieutenant Governor

May 2, 2006

The Honorable Mark Forbes Speaker I Mina' Bente Ocho Na Liheslaturan Guåhan 155 Hesler Place Hagåtña, Guam 96910

Re: Testimony on Bills 295 and 296

Mr. Speaker and Committee Members of the Committee on General and Omnibus Matters. I, Paula M. Blas, Acting Director along with members from the Board of Trustees of the Government of Guam Retirement Fund, thank you for this opportunity to appear before you in full support of Bills 295 and 296.

These bills amend sections 8157 and 8158 and are intended to provide an increased opportunity for the defined benefit plan's portfolio to generate additional investment returns to improve the security of benefit payments while controlling the Fund's risk position. The Fund intends to control risk by diversifying its investments in a variety of different investment vehicles.

And, these bills address the issue of controlling risk through the use of diversification and to assist the Fund in reducing management fees while being able to provide options for short-term investments.

When passed, Bill 295 will lift the restrictions of investment funds held in trust by allowing the Fund to invest in lower cost investment vehicles such as passively managed index funds. Additionally, this amendment allows the Fund to invest in common trust funds and co-mingled funds that also provide lower costs with little added risk.

When passed, Bill 296 will also address the issue of providing greater diversification options by removing its current restrictions, and allowing the Fund to invest in investment vehicles that have a potential for growth. To illustrate, the Fund currently can only invest in dividend paying companies, therefore limiting the pool of companies from which our investment managers can select. This is contrary to our objective of allowing true diversification within the Fund's portfolio, and

Paula M. Blas

Acting Director

Trustees:

Joe T. San Agustin Chairman

Dr. Wilfred P. Leon Guerrero Vice-Chairman

Investment Committee, Chairman

James J. Taylor, Ph.D. Secretary Investment Committee, Vice-Chairman

Too on made, Tros on an me

Katherine T.E. Taitano Trustee Treasurer

George A. Santos Trustee Members' & Benefits Committee, Chairm

Anthony C. Blaz Trustee Audit & Operations Committee, Chairma

Gerard A. Cruz

424 Route 8 Maite, Guam 96910 Tel: 671.475.8900 Fax: 671.475.8922 www.ggrf.com limiting our potential rate of return. Although the Fund experience a positive rate of return of 9.3% per year for 3 years on investments as of 12.31.05, with the current investment restrictions, further evidence also shows that the performance of the GGRF portfolio continues to lag in comparison to its peers, US-based public pensions, where the median is 14.7%.

Thank you for your consideration and we look forward to your favorable response and passage of Bills 295 and 296.

Sincerely

PAULA M. BLAS Acting Director

# MERCER

Investment Consulting

S 4 "A Change In Statt Government of February 21st 2005 Million"

# **Terry A. Dennison**

Peer reviewed by Rich Nuzum



MMC Marsh & McLennan Companies

# Assumptions for Manager Value-Added

- Mercer has developed assumptions for manager value-added (alpha) and tracking error (active risk) for a variety of asset classes
- The assumptions have been back-tested against actual manager results for various time periods, both for
- Mercer's 'A-rated' managers
- A broad range of managers represented in Mercer's universes
- view of excess return potential for active management in various asset Mercer's assumptions as of January, 2005. These will change as our The information used in this analysis reflects the current draft of classes evolves

### Mercer Assumptions

Asset Class	Expected Alpha	Tracking Error	GGRF Alpha*
All Cap Domestic Equity International Equity International Small Cap Equity Emerging Market Equity Domestic Fixed Income Cash	0.80 1.50 2.50 1.80 0.25 0.15	6.00 7.00 9.00 9.00 1.00 0.60	0.50 1.00 1.00 0.75 0.20 0.15
Emerging Market Debt	0.75	3.00	0.25

<sup>\*</sup> GGRF Alpha reflects the impact of holdings restrictions

# Portfolio Structure and Expected Results Unique GGRF Considerations

- expected returns and risk, and therefore adjustments are required Investment restrictions in the GGRF environment will impact the
- The assumptions for each asset class are for passive (index)
- Statutory Guidelines make use of index funds impractical
- Implementation via active management is therefore required
- Active management entails higher fees than passive
- Active management is relatively less effective in certain asset classes compared to how effective it is in others
- Investment restrictions limit managers' flexibility to hold desired issues, reducing expected value added and increasing risk relative to the "model" portfolio they hold for other clients
- Because they can't hold their "best ideas", and instead hold securities they don't monitor and hold for other clients

# Adjustments Required for GGRF Environment

- In order to adjust the 6.96% expected return for actual GGRF circumstances, the following adjustments where made
  - GGRF Alpha assumptions were used
- Volatility assumptions were adjusted for additional uncertainty due to tracking error (active risk) from managers
- Active fees were subtracted from expected return
- passive (index) management for virtually no cost, 3-8 basis Please note again that a fund of GGRF's size could obtain points per annum

### GGRF Fee Calculations Present Structure

Asset Class	Percent Allocation	Dollar Allocation	Nr of Managers	Mgr Allocation	Mgr Fee bps*
US Equity Value US Equity Core US Equity Growth International Equity International Small Cap Equity Emerging Market Equity Domestic Fixed Income Cash Emerging Market Debt	13.00 12.00 13.00 13.00 3.00 3.00 38.00 1.00 4.00	161,070,000 148,680,000 161,070,000 161,070,000 37,170,000 37,170,000 470,820,000 12,390,000 49,560,000	2 1 2 2 1 1 3 1	80,535,000 148,680,000 80,535,000 80,535,000 37,170,000 37,170,000 156,940,000 12,390,000 49,560,000	52 50 53 62 92 98 25 16 60
Assumed Market Value	1,239,000,000	12/31/2004			

<sup>\*</sup> median fee in Mercer IC's 2004 Fee Survey

Note: GGRF is paying lower fees than indicated above in most asset classes currently. However, GGRF is also using managers rated B or N rather than A by Mercer. Our analysis is focused on expected results net of fees using A-rated managers. We believe GGRF's actual results using lower rated managers at lower fees are likely to be below the modeled results, because lower rated managers will on average underperform A-rated managers by more than the fee differential.

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GGRESSE Returns and Risks
Present Silucture

Asset Class	Expected Alpha	<b>Tracking</b> <b>Error</b>	GGRF Alpha*	Mgt Fee	GGRF Adj Alpha
All Cap Domestic Equity	0.80	9.00	0.50	0.51	-0.01
International Equity	1.50	7.00	1.00	0.62	0.38
International Small Cap Equity	2.50	9.00	1.00	0.92	0.08
Emerging Market Equity	1.80	9.00	0.75	0.98	-0.23
Domestic Fixed Income	0.25	1.00	0.20	0.25	-0.05
Cash	0.15	09.0	0.15	0.16	-0.01
Emerging Market Debt	0.75	3.00	0.25	0.60	-0.35

\* GGRF Alpha reflects the impact of holdings restrictions

## GGREEN Pected Returns and Risks

Observations On Present Structure

- GGRF's investment restrictions have a negative impact on the expected returns of active management
- We believe the value-added of active managers, after the impact of holding restrictions, is approximately equal to the fees they charge
  - I.e., GGRF receives very limited value from active management
- management may increase the expected volatility of the GGRF returns The tracking error (active risk) that managers generate from active
- managers holding securities that are different than those held in their There is no compensation for the added risk associated with the "model" portfolios or in portfolios for other clients
  - In fact, the contribution of these alternative holdings to alpha is likely to be negative, as these don't represent the managers' "best ideas"
- The expected return from these realistic assumptions is 6.97%, only bp above the all passive (index) base assumption return of 6.96%

Consideration of Alternatives

## Suggestions to Improve the Situation

Discussion of the Statutory Guidelines

- which are negatively impacting potential return and risk performance Present Statutory Guidelines have two different types of restrictions
- Restrictions on the level of certain investments, particularly total allocation to equity
- GGRF cannot approach the average equity exposure of US public funds, and will underperform other US public funds if stocks outperform bonds, which is expected over the long term
- Restrictions on acceptable investments, e.g., requiring dividends for equities and a given level of interest coverage for bonds
- Limits issues that are acceptable, effectively excluding some industries, limiting some sectors, and forcing 'doubling-up' concentrations
- E.g., many technology and health care stocks prohibited
- Entire asset classes such as US small cap, real estate, and non-dollar and emerging market bonds are problematic
- Effectively excludes index funds and other effective implementation tools

## Suggestions to Improve the Situation

## Discussion of the Statutory Guidelines

- Requirements similar to Statutory Guidelines were common in US public pension funds during the 1950s-70s
- guidelines that allow investments in a manner that a prudent person Have now generally been replaced with 'Prudent Person'-based would utilize in the management of their own affairs
- Would remove restrictions such as on earnings and dividends for equities and interest coverage for bonds
- commingled vehicles, e.g., allowing GGRF to use index funds Would remove restrictions which effectively prohibit use of
- Would allow use of separate accounts where higher cost mutual funds are used by GGRF today
- Virtually all public funds still have statutory restrictions on total equity, generally in the 60% to 80% range, mostly around 70%

Suggestions to Improve the Situation

Profinormal Analysis of Modifications In Statutory Guidelines

- We will examine three possible modifications to the Statutory Guidelines:
- Alternative A: Moving to a 'Prudent Person' basis for guidelines but retaining the 60% limit on equity
- Will permit use of index funds where appropriate
- Will allow GGRF to capture full value from active management where used
- Will permit use of lower cost investment vehicles
- Alternative B: Moving to 70% equity but with the current limitations on individual holdings maintained
- Alternative C: Moving to a 'Prudent Person' basis for guidelines and moving to 70% equity



3.

- Purpose of this analysis
- Present situation
- Discussion of methodology
- Expected returns and risk from current allocation, consistent with Statutory Guidelines
- Expected returns and risks from alternative allocations, assuming modifications to the Statutory Guidelines
- Conclusions

### Purpose of This Analysis

- Analyze and discuss the present investment structure including expected returns and risks including:
- Examination of expected returns, risk, and fees associated with the current asset allocation and possible portfolio structures
- Consideration of enhancements which would be possible with a relaxation of Statutory Guidelines
- Development of a hierarchy of desirable Statutory Guideline modifications
- As part of this analysis, we will discuss:
- The methodology used to generate the results
- Assumptions underlying our analysis and recommendations

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- The GGRF is struggling with funding level and contribution issues
- which can be assumed, an increase in expected and realized return achieved at an appropriate level of risk would be beneficial to the While there are valid concerns about the appropriate level of risk GGRF, its beneficiaries, and the plan sponsors
- The asset allocation and portfolio structure of the GGRF is significantly restricted by current legislation
- These restrictions are having a negative impact on the ability of GGRF to achieve the expected return assumed by its actuary
- These restrictions are also likely to increase costs and risks in the **GGRF** portfolio

### Present Situation Impact of Restrictions

- These restrictions include:
- Effective limitations on the desirable use of passive management
- Would reduce fees and provide an attractive strategy in asset classes where active management is unlikely to add value
- Holdings limitations from earnings/dividend paying and interest coverage requirements
- Limit active managers from holding 15-45% of desired holdings: reduces return potential and increases risk due to concentration in permitted issues
- Unable to equitize frictional cash holdings reducing returns
- Restricted from attractive diversification opportunities such as JS Small Cap, Real Estate, and Non-dollar Bonds
- Limitation on equity securities of 60% at cost (50% direct plus 10% through mutual funds) reducing expected return

### Restrictions

- The restrictions have not resulted in:
- Higher dividend yield on the Fund's total portfolio than the dividend yield on the market as a whole
- Although stocks held must pay dividends, on average the dividends are lower than if the Fund had bought the market via an Index Fund
- Higher average credit quality for the Fund's bond portfolio than for the market
- Lower risk of a failure to pay benefits to beneficiaries
- By reducing expected returns, the Statute forces the Government to pay higher contributions to fund benefits, and leaves participants at greater risk of not receiving their benefits
- Restrictions on individual securities are not creating a total portfolio with less aggregate risk
- risk under the current Statute than would be necessary otherwise For any given target level of return, the Board must accept higher

Methodology

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- potentials to determine the expected returns and volatilities of possible We are using Mercer's expected returns and forecasted value-added portfolio structures and the impact of modifications in constraints
- We are beginning with what is provided in the new investment policy as is permitted under the existing Statutory Guidelines
- While the investment policy was developed using expected returns additional return and volatility available using active management to underlying asset classes, we will be considering the potential
- We will analyze the effect of modifying the Statutory Guidelines to dentify modifications that have the most positive potential
- We are using mean-variance optimization to generate expected returns and risks